

**RESOLUTION NO. 11178**

**A RESOLUTION OF THE CITY COUNCIL OF  
THE CITY OF ORANGE SPECIFYING THE  
CRITERIA TO GUIDE THE ESTABLISHMENT  
OF ELECTORAL DISTRICTS AND TO FURTHER  
SPECIFY THE DEADLINE FOR SUBMISSION OF  
AMENDED MAPS BY THE PUBLIC.**

**WHEREAS**, on April 23, 2019 the City Council of the City of Orange (“City”) adopted Resolution No. 11155, stating its intention to adopted district-based elections pursuant to Elections Code section 10010, Government Code section 34886, and the California Voting Rights Act; and

**WHEREAS**, at the March 2, 1976 General Municipal Election, the voters of the City of Orange determined by majority vote to change the City’s electoral system to thereafter directly elect a mayor for a two-year term; and

**WHEREAS**, the City has retained an experienced demographer and special legal counsel to assist the City in establishing a by-district electoral system; and

**WHEREAS**, the City held public hearings on June 13, 2019 and June 26, 2019 at which the City, through its consultants provided information to the public about the districting process and traditional districting criteria and received information from the public regarding the composition of the districts; and

**WHEREAS**, the City Council has also received public comment concerning the composition of districts by other means including by email and written submissions directly to the City, and/or its consultants; and

**WHEREAS**, the City Council has fully considered the presentations of its consultants and all of the public comments received; and

**WHEREAS**, the City Council now wishes to adopt criteria to guide the establishment of electoral districts consistent with legal requirements, including reasonably equal population and Section 2 of the federal Voting Rights Act, and which address other concerns and considerations important to the City; and

**WHEREAS**, the City Council also desires to take into account the purposes of the California Voting Rights Act in determining the sequencing of elections in the new electoral districts and to take into consideration areas of the City which have not had a resident elected to the City Council in recent elections, including the southwesterly portion of the City (generally south of W. Sycamore Ave. and west of Main St.); and

**WHEREAS**, the City has made available on its website materials, including an online mapping program, that are designed to enable members of the public to submit proposed district maps for consideration by the Council; and

**WHEREAS**, pursuant to Resolution No. 11155, staff proposed to the City Council a timeline for development and consideration of draft maps, which timeline was received by the City Council as proposed; and

**WHEREAS**, to facilitate analysis by the City's demographic consultant of maps proposed by members of the public, and full consideration of such proposed maps at the public hearing scheduled for September 10, 2019, the Council wishes to adopt a deadline for submission of amended maps from the public to ensure their consideration.

**NOW, THEREFORE, BE IT RESOLVED**, the above recitals are true and correct; and

**BE IT FURTHER RESOLVED**, that the City shall consider draft electoral district maps with six City Council persons and a directly-elected mayor consistent with Government Code section 34886 and the electoral system approved by the voters in March 1976; and

**BE IT FURTHER RESOLVED**, that the City Council hereby adopts the criteria identified in Exhibit A to this Resolution as criteria to guide the establishment of electoral districts to be implemented beginning with the November 2020 City Council elections; and

**BE IT FURTHER RESOLVED**, that the numbering of the criteria 4 through 9 shall not be construed as a prioritization of such criteria; and


**BE IT FURTHER RESOLVED**, that the City's redistricting/demographic consulting firm, acting under the supervision of the City Manager, is hereby authorized and directed to formulate one or more electoral district plan scenarios based upon the criteria specified in Exhibit A for review by the public and by the City Council at three public hearings (or more if necessary), in accordance with the timeline received by the City Council; and

**BE IT FURTHER RESOLVED**, that the City's redistricting/demographic consulting firm, acting under the supervision of the City Manager, is hereby authorized and directed to propose a sequencing of elections for each electoral district plan scenario for consideration of the City Council, and shall take into consideration areas of the City which have not had a resident elected to the City Council in recent elections, including the southwesterly portion of the City (generally south of W. Sycamore Ave. and west of Main St.); and

**BE IT FURTHER RESOLVED**, that the City Council hereby adopts a deadline of August 29, 2019 for submission of amended maps by the public for consideration by the City Council at its September 10, 2019 public hearing; and

**BE IT FURTHER RESOLVED**, that the City Manager shall consult with legal counsel to resolve all legal issues necessary to give effect to this Resolution.

ADOPTED this 23rd day of July 2019.


  
Mark A. Murphy, Mayor, City of Orange

ATTEST:

  
Pamela Coleman, City Clerk, City of Orange

I, PAMELA COLEMAN, City Clerk of the City of Orange, California, do hereby certify that the foregoing Resolution was duly and regularly adopted by the City Council of the City of Orange at an Adjourned Regular Meeting thereof held on the 23rd day of July 2019, by the following vote:

AYES: COUNCILMEMBERS: Alvarez, Murphy, Nichols, Monaco  
NOES: COUNCILMEMBERS: None  
ABSENT: COUNCILMEMBERS: None  
ABSTAIN: COUNCILMEMBERS: None

  
Pamela Coleman, City Clerk, City of Orange

## EXHIBIT A

### Specification of Criteria to Guide the Establishment of Electoral Districts

1. The boundaries of the electoral districts shall be established so that the electoral districts are equal in population as defined by law.
2. The boundaries of the electoral districts shall not be gerrymandered in violation of the principles established by the United States Supreme Court in *Shaw v. Reno*, 509 U.S. 630 (1993), and its progeny.
3. The boundaries of the electoral districts shall be established so that the electoral districts do not result in a denial or abridgement of the right of any citizen to vote on account of race or color as provided in Section 2 of the federal Voting Rights Act.
4. The boundaries of the electoral districts may take into consideration communities of interest as identified in public comment or identified by the city council, including, but not limited to social interests; educational, industrial or service industry interests; various types of residential and commercial areas, homeowner and mobile home park associations, the location of city facilities and historical sites and areas, and the like, insofar as practicable.
5. The boundaries of the electoral districts may consider compactness, insofar as practicable.
6. The boundaries of the electoral districts shall be created to contain contiguous territory, insofar as practicable. A district shall not be determined to be non-contiguous within the meaning of this criterion on the sole basis that its parts are connected through the incorporated territory of another jurisdiction or unincorporated islands within the boundaries of the City that are not part of the City.
7. The boundaries of the electoral districts may observe topography and geography, such as the existence of hills, flat land, wooded lands, waterways, man-made geographical features such as highways, major roadways, canals, other jurisdictional boundaries, etc., as natural divisions between districts, insofar as practicable.
8. Unless otherwise required by law, the electoral districts shall be created using whole census blocks, insofar as practicable.
9. The boundaries of the electoral districts shall comply with such other factors which become known during the districting process and are formally adopted by the City Council.